

Portsmouth City Council

A MEETING OF THE COUNCIL will be held at the Guildhall, Portsmouth on Tuesday 22 March 2016, commencing at 2.05pm (or immediately following the conclusion of the Extraordinary Council meeting if later) and all Members of the Council are hereby summoned to attend to consider and resolve upon the following business:-

Agenda

- 1 **Members' Interests**
- 2 **To approve as a correct record the Minutes of** (Pages 1 - 46)
 - the Council meeting held on 9 February 2016
- 3 **To receive such communications as the Lord Mayor may desire to lay before the Council, including apologies for absence.**
- 4 **Deputations from the Public under Standing Order No 24.**
- 5 **Questions from the Public under Standing Order 25.**
- 6 **Appointments**
- 7 **Urgent Business - To receive and consider any urgent and important business from Members of the Cabinet in accordance with Standing Order No 26.**
- 8 **Treasury Management Policy for 2016/17** (Pages 47 - 118)

To receive and consider the attached report and recommendations of the Cabinet held on 3 March 2016 (minute 11 refers).
- 9 **Budget & Performance Monitoring 2015/16 (3rd Quarter) to end December 2015** (Pages 119 - 150)

To receive and consider the attached report and recommendations of the Cabinet held on 3 March 2016 (minute 12 refers).
- 10 **Pay Policy Statement** (Pages 151 - 160)

To receive and consider the attached report of the Employment Committee held on 15 March 2016, the recommendations of which will follow.
- 11 **Hackney Carriage and Private Hire Matters - Statement of Licensing Policy - Town Police Clauses Act 1847 and Part II, Local Government (Miscellaneous Provisions) Act 1976** (Pages 161 - 330)

To receive and consider the attached report and recommendations of the Licensing Committee held on 24 February 2016 (minute 9 refers).

12 Notices of Motion

(a) Apprenticeships

Proposed by Councillor Ryan Brent
Seconded by Councillor Ian Lyon

The Council recognises the importance of apprenticeships to give young people the opportunities they need to gain skills and have structured paths into full employment, and has been active in creating apprenticeships across a wide range of council services. The Council is committed to providing high-quality, worthwhile and sustainable apprenticeships within its own workforce, and also promoting more and better apprenticeships across the wider local economy. To demonstrate this commitment, the Council endorses the decision of Employment Committee to sign up to the "We Love Apprenticeships" pledge. By signing this pledge, the Council is committing to providing apprenticeships that meet the following principles:

- 1. Be a job with a productive purpose** - Apprentices should have parity of terms and conditions with all other employees. All quality apprenticeships will have progression opportunities to genuine employment.
- 2. Be paid a fair Wage & Supplied with a contract of Employment and paid at least min apprentice wage** - (Employers can pay more than the min wage).
- 3. Ensure high quality training and clear individual development** - Apprenticeship programmes must identify a clear programme of training that is relevant to the job and recognisable in the sector. Apprentices must be given sufficient paid time off the job to study in colleges/training provider centres, or in dedicated training centres at the workplace. On the job training should be fundamental to the apprenticeship. There should be a clear system for supervision, support and mentoring, by appropriately trained work colleagues.
- 4. Be accessible to, and achievable by all** - A good apprenticeship programme will include strategies to ensure that Apprenticeships are accessible to the widest possible demographic and diverse spread of people. Particular attention should be given to enabling people from disadvantaged groups to take up any opportunities offered and support given to complete them successfully, thereby achieving the full benefit of apprenticeship.
- 5. Be part of, and contribute to, a Healthy and Safe environment** - Employers and Training Providers should work together to ensure a safe environment. Particular attention should be given to the unique needs of apprentices and young workers. Apprentices should be given sufficient training on health and safety, including relevant legislation, and the programme should be regularly reviewed from a health and safety perspective.
- 6. A commitment from the employer to complement the workforce, not supplement it** - Apprentices should not be recruited for job substitution, but to fill genuine skills shortages and plan for

future skills gaps.

(b) Local Elections Once Every Four Years

Proposed by Councillor Colin Galloway
Seconded by Councillor Julie Swan

With continuing reductions in central government grants and the desperate need to find ways to make our city budget fit the needs of all our people in Portsmouth, this Council ask the Governance and Audit and Standards Committee to consider the possibility of introducing a four year cycle of local elections so that the costs of holding an election every year can be minimised by holding local elections once every four years.

(c) EU Referendum

Proposed by Councillor Colin Galloway
Seconded by Councillor Julie Swan

"Due to the negative impact that EU directives such as the agency working time directive, the EU procurement rules and the EU waste framework directive have on the ability and cost of Portsmouth City Council to fulfil its obligations, this council agrees that Portsmouth and indeed all of Britain would be better off outside the European Union.

This council is pleased that the EU referendum will give everyone the opportunity to decide on the future of their country and it urges all the people of Portsmouth to use their vote on 23 June 2016"

(d) Shipbuilding

Proposed by Councillor Gerald Vernon-Jackson
Seconded by Councillor Darren Sanders

The City Council notes the undertaking made by the Prime Minister when supporting Conservatives for election in June 2014.

"I MAKE this pledge to you today: this government will do everything we can to protect the future of the shipyard and livelihoods of the people who work there'. 'We also want to retain shipbuilding in the city for which there is still significant, untapped potential."

The City Council notes with real disappointment the news that Magma have chosen not to move into the shipbuilding hall, and all that the city is left with is moving of work within the dockyard.

The City Council resolves to ask that the Leader of the Council, and all other Group Leaders, write to the Prime Minister to express our view that the pledge to the people of Portsmouth has been broken.

(e) EU Referendum

Proposed by Councillor Donna Jones
Seconded by Councillor Simon Boshier

This Council believes that Portsmouth should vote to leave the EU in the forthcoming referendum.

Portsmouth is a primary centre for this country's trade with both the EU and the rest of the world; and the UK's naval assets that help to protect the world's shipping routes (and with them the vast majority of global trade) are substantially based in this City so it is arguable that any impact on trade from Britain's exit from the EU would be felt here. However, regulations imposed by the European Union result in extra costs for both businesses and public bodies, Portsmouth City Council included. Procurement rules and environmental regulations increase Council's cost base, so that fewer services are provided than would otherwise be the case.

It is Council's opinion that the people of Portsmouth only ever wanted an enhanced trading arrangement with the UK's European partners and was willing to cede as much sovereignty as this required and no more.

Council notes that the UK has implemented all of the provisions of the Single European Act (SEA) so that, for example, Germany can sell financial services into Britain, and a French company can own a British energy company. It has been nearly 30 years since the SEA came into force and, while the freedom of movement of goods, capital and people has been broadly implemented, the freedom of movement of services has not. The UK is by far the world's largest exporter of services as a percentage of its GDP and yet the (now) EU has not enforced this key freedom for the UK so that, for example, the UK is still not permitted to sell its financial services into Germany, and a UK company would not be allowed to own a strategic French asset.

Council notes that Britain trades in surplus with the rest of the world outside the EU because it exports its services to all corners of the globe. The UK's trade deficit with the EU member states is greater than its total trade deficit (roughly £80bn compared to £65bn per annum). This means that, in addition to the UK paying the second highest membership fee (of c. £8bn per annum net) behind Germany, Great Britain makes an annual loss on its trading account with EU member states principally because, in relation to the freedom of movement of services within the EU, the Single Market is still incomplete.

Council notes that the recent negotiations with the leaders of other EU member states included the frequently repeated assurance that the EU would "complete the Single Market". This promise has been made at every major negotiation since 1987 and has never been

kept. Given that the freedom of movement of services within the EU is enshrined in a treaty, but the outcome of Britain's recent negotiations is not, Council questions whether the citizens of Portsmouth can rely on the EU to implement in full even the few concessions granted to David Cameron in Brussels on February 20th 2016.

In conclusion, Council believes that, by running a trade deficit with the EU of c. £80bn per annum for which the country pays an annual net fee of a further £8bn, the UK in general and Portsmouth in particular are better off outside the European Union.

Council calls on all Portsmouth residents to vote in the referendum on June 23rd 2016.

(f) Consultation

Proposed by Councillor Gerald Vernon-Jackson
Seconded by Councillor Darren Sanders

The City Council has a role to speak up for the people of this city and for the city. The City Council therefore has a duty to respond to consultations that affect services for residents in the City. The City Council regrets the decision by the Council not to reply to consultations that affect services upon which residents of the city rely as this can mean decisions are taken by others that disadvantage local residents.

(g) Establishing a local lottery

Proposed by Councillor Luke Stubbs
Seconded by Councillor Linda Symes

The power of General Competence contained in the Localism Act confers on local authorities the ability to run local lotteries.

Council notes that Aylesbury Vale District Council has recently taken advantage of this freedom to establish a weekly online draw and that the initial ticket sales have been encouraging.

Council endorses the principle of establishing a local lottery in Portsmouth. It asks the Cabinet Member for Resources to consider requesting the preparation of a report that considers the potential viability of a scheme.

Council asks the Cabinet member to agree that the entire surplus generated by any lottery should be used to support local charities and that in the event that it is decided to proceed with the creation of a lottery, a mechanism should be drawn up to allow people to pick between beneficiaries.

(h) Safeguarding Police Services in Portsmouth

Proposed by Councillor Matthew Winnington
Seconded by Councillor Darren Sanders

This City Council calls on the Government to fund Hampshire Constabulary better so that it can maintain its outstanding service from Portsmouth's four police stations.

If that funding is not available, this City Council calls on the Hampshire Police and Crime Commissioner to ensure funding for at least one police station in the north of Portsmouth and at least one in the south of Portsmouth which is open and accessible to the public at all times of the day.

This City Council also urges that the Police and Crime Commissioner locates a new Police Integrated Centre in Portsmouth with its proximity to the motorways, it being the centre of population in the area and easy access from across the region making it the logical choice for this part of Hampshire.

13 Questions from Members under Standing Order No 17. (Pages 331 - 332)

14 Start time of the Annual Council meeting

To note that the Lord Mayor in consultation with the Leader and the Deputy Lord Mayor has agreed to the start time of the Annual Council meeting on 17 May 2016, being brought forward to 10am in accordance with Standing Order 7.

David Williams
Chief Executive

Members of the public are now permitted to use both audio visual recording devices and social media during this meeting, on the understanding that it neither disrupts the meeting or records those stating explicitly that they do not wish to be recorded. Guidance on the use of devices at meetings open to the public is available on the Council's website and posters on the wall of the meeting's venue.

Full Council meetings are digitally recorded.

Civic Offices
Guildhall Square
PORTSMOUTH
14 March 2016